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Message Text

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ACTION ACDA-10

INFO OCT-01 IO-13 ISO-00 CIAE-00 INR-07 L-03 NSAE-00
NSC-05 EB-07 NRC-05 OES-07 FEAE-00 DODE-00 PM-04
ACDE-00 AF-10 ARA-06 EA-07 EUR-12 NEA-10 /107 W
----------031215Z 108349 /41
R 021500Z MAY 77
FM USMISSION IAEA VIENNA
TO SECSTATE WASHDC 9053
INFO USERDA WASHDC
USERDA GERMANTOWN
USMISSION GENEVA

C O N F I D E N T I A L SECTION 1 OF 2 IAEA VIENNA 3523

C O R R E C T E D CO P Y (TEXT)

DEPT PASS IO/SCT

ACDA FOR DAVIES, GRAHAM; ERDA FOR DUFF/ISA, BRUSH/OGC;
GENEVA FOR BUCHHEIM

REF: A) STATE 96565; B) IAEA VIENNA 3380; C) IAEA VIENNA 3066
D) IAEA VIENNA 3337

1. ANALYSES REQUESTED PARA TWO REFTEL A FOLLOW:

A. US REPS BELIEVE THAT ABILITY OF USG TO CONTRIBUTE TO
AND JOIN CONSENSUS ON DRAFT FINAL GROUP REPORT
THIS SESSION HAS EFFECTIVELY DISPELLED SUSPICIONS AMONG OUR
ALLIES (UK AND AUSTRALIA) AND OTHERS (EGYPT) THAT USG
ENGAGED IN "STONE-WALLING" OF GROUP'S WORK. SOME
DELS, NAMELY FRG AND MEXICO, MAY REMAIN UNCONVINCED.
OTHER GOVTS REPRESENTED IN GROUP APPEAR BELIEVE THAT US
CONTRIBUTION THIS SESSION WAS CONSTRUCTIVE.

B. A VARIETY OF SOMETIMES CONFLICTING OBJECTIVES AND
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INTERESTS IS APPARENT AMONG THE GROUP. THE FRG AND
EGYPT WORK COLSELY TOGETHER, WITH THE FRG PRESSING
POINTS OF INTEREST TO ITS POTENTIAL ROLE AS A SUPPLIER
OF CONSULTANT (I.E., ASSOCIATED NON-NUCLEAR) SERVICES.
FRG HAS PUBLICLY IMPUGNED GOOD FAITH OF NWS ON OCCASION,
ESEPCAILLY WITH REGARD NON-DISCRIMINATION OBLIGATIONS
OF ARTICLE FIVE (WHICH DO NOT APPLY TO CONSULTANT

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STATES, ACCORDING TO FRG). FRG OVERALL MOTIVE MAY
WELL BE ECONOMIC SINCE MOST OF ITS EFFORT APPEARS TO
BE DIRECTLY TOWARD ASSURING LEGALLY BINDING AND WELL
DEFINED COMMITMENTS FOR AND ASSUMPTION OF LIABILITY FOR
"NUCLEAR DAMAGE" BY NWS WHO, IT SUSPECTS, WILL OTHERWISE
"ABUSE" THEIR MONOPOLY POSITION BY EXCLUDING CONSULTANT
STATES FROM PROJECTS, FOR EXAMPLE. EGYPTIAN INTEREST
IS TWOFOLD: QATTARA AND LEADERSHIP OF DEVELOPING WORLD
GOVTS REPRESENTED IN GROUP RE NNWS RIGHTS UNDER NPT.

EGYPTIANS CAREFUL TO ACCOMMODATE OTHER DEVELOPING NNWS
VIEWS BUT THIS SESSION HAVE BEEN CAREFUL TO RECOGNIZE
NWS RIGHTS AND OBLIGATIONS UNDER NPT AS WELL, WITH
REGARD ARTICLE ONE AS WELL AS FIVE. LIBYAN GOVT WAS
SILENT OBSERVOR THIS SESSION OF GROUP, TO ILLUSTRATE
THEIR CONCERN, ACCORDING TO EGYPTIAN AMB. SIRRY, ABOUT
QATTARA. EGYPTIAN DILEMMA AAPPEARS TO BE NEED TO
ASSUAGE NWS HESITANCY IN GROUP SO THAT POSSIBILITY
OF NEPP FOR QATTARA PROJECT IS ENHANCED, WHILE
ATTACKING "FAILURE" OF NWS TO
IMPLMENT ARTICLE 5. AMB. SIRRY DESCRIBED ARTICLE 5 TO
GROUP S AN "UNKNOWN", SINCE NO REQUEST UNDER ITS TERMS
THUS FAR. WE DON'T KNOW IF IT WILL WORK, HE SAID. THIS STATE-
MENT REPRESENTS A MODERATE POSITION WHICH MAY BE THE PRODUCT
OF ABOVE DESCRIBED DILEMMA. UK INTERESTS ARE TO "KEEP
TALKING" ON SUBJECT SO THAT OTHER, POSSIBLY LESS RESTRAINED, FORA
WILL NOT HAVE CHANCE TO SEIZE JURISDICTION. UK STILL SEES
NEGOTIATION OF COMPREHENSIVE MULTILATEAL AGREEMENT BY
DIPLOMATIC CONFERENCE AS ONLY METHOD TO ACHIEVE THIS. UK NO
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LONGER SPEAKS OF BRINGING INDIA "INSIDE THE TENT" BUT MAY
GIVE UP SUCH HOPES IN VIEW INDIAN
STATEMENT OF APRIL 27 (REFTEL B). AUSTRALIANS HAVE FIRM
POLICY GOAL AND THEIR REP (MCDONALD) IS EFFECTIVE
LEADER IN GROUP. AUSTRAILAISN ALSO HAVE STAKE IN
SUCCESS OF GROUP DUE TO NATIONALITY OF CHAIRMAN.
MORE SUBSTANTIVELY, AUSTRALIANS ARE AGGRESSIVELY PURSUING INTERNAT-
IONAL PNE REGIME OUT OF CONCERN THAT ARTICLE 5 BE SEEN TO BE
IMPLEMENTED. THIS CONCERN NOW APPEARS TO BE SOLE SWEDISH GOAL AS
WELL.

C) WITH REGARD TO NEXT STEPS BEYOND SUBMISSION OF REPORT AS
SCHEDULED (PARA 3, REFTEL C), UK AND FRG PERCEIVE NEED TO
RETAIN MODICUM OF IAEA CONTROL SO THAT POACHING ATTEMPTS WILL
BE DISCOURAGED. THEY AND MEXICO WANT EARLY DECISION RE ACTION
TOWARD ESTABLISHING REGIME. MEXICAN STATEMENT OF APRIL 26 (REFTEL D)
HOWEVER CARRIED STRONG IMPLICATION THAT MORE DETAILED PROPOSAL
WILL BE MADE BY MEXICO, PERHAPS AT UNGA.

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D) DURING THIS SESSION NO ALLEGATIONS WERE MADE THAT NWS HAD REALIZED BENEFITS OF NEPP, DESPITE OBVIOUS OPPORTUNITY PROVIDED BY HEAVILY-PUBLICIZED GAS-WELL LEAK IN NORWEGIAN SEA. STATEMENT BY AMB. SIRRY REPORTED ABOVE MAKES CLEAR THAT NO SUBSTANTIVE BELIEF OF WITHOLDING BENEFITS IS ENTERTAINED IN GROUP.

E) MEXICAN CHARGES AGAINST CHAIRMAN PERCEIVED AS UN-JUSTIFIED RHETORIC BY MANY DELS; HOWEVER, THINLY-VEILED

IMPLICIT THREATS REPORTED LEFT SOME DELS APPREHENSIVE. NO PUBLIC REACTION WAS SHOWN BY ANY DEL. REACTION TO INDIAN STATEMENT ALSO MUTED. UK REP EXHIBITED DIS-APPOINTMENT WITH STATEMENT'S POLITICAL CONTENT. OTHERS WERE IMPATIENT WITH REOPENING OF A POINT ACCEPTED WITHOUT CHALLENGE BY ENTIRE GROUP, INCLUDING INDAIN REP, DURING NOVEMBER 9 PLENARY. U.S. REP AND AUSTRALIAN REP PLACED
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SUCH VIEWS ON RECORD DURING 32ND PLENARY APRIL 28.

2. INFORMATION SOUGHT PARA 3 REFTEL A SUPPLIED AS FOLLOWS:

(A) MOST ACTIVE STATES THIS SESSION: USA UK, AUSTRALIA, FRG, EGYPT, USSR (ONLY ONE ISSUE), ROMANIA, SWEDEN. ACTIVE: CANADA, CSSR, GDR, PANAMA, MEXICO, JAPAN, HUNGARY, ITALY. INACTIVE: FINLAND, PHILIPPINES, PAKISTAN, AUSTRIA, INDIA, BELGIUM, TURKEY, FRANCE. OBSERVORS (I.E., THOSE WHO HAD NOT INFORMED

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ACTION ACDA-10

INFO OCT-01 IO-13 ISO-00 OES-07 AF-10 ARA-06 EA-07
EUR-12 NEA-10 CIAE-00 INR-07 L-03 NSAE-00 NSC-05
EB-07 NRC-05 FEAE-00 DODE-00 PM-04 ACDE-00 /107 W
----------021744Z 094902 /43
R 021500Z MAY 77
FM USMISSION IAEA VIENNA

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TO SECSTATE WASHDC 9054
INFO USERDA HQ WASHDC
USERDA HQ GERMANTOWN
USMISSION GENEVA

C O N F I D E N T I A L SECTION 2 OF 2 IAEA VIENNA 3523

DEPT PASS IO/SCT

ACDA FOR DAVIES, GRAHAM; ERDA FOR DUFF/ISA, BRUSH/OGC;
GENEVA FOR BUCHHEIM

SECRETARIAT BY LETTER OF WISH TO PARTICIPATE AND THUS
NO PLACE AT TABLE) WERE YUGOSLAVIA, LIBYA, ISRAEL,
IRAN AND BRAZIL.
B) NO OTHER DELS HAVE BEEN ACTIVE PARTICIPANTS DURING
PAST SESSIONS.
C) INDIA AND FRANCE HAVE INACTIVELY BUT WATCHFULLY
PARTICIPATED. EGYPT HAS BEEN AMONGST THE MOST ACTIVE
PARTICIPANTS, FOR REASONS SET OUT ABOVE.
D) SWEDEN, MEXICO, UK AND FRG VOCALLY SUPPORT
ALTERNATIVE I. NO DEL HAS EXPRESSED A PREFERENCE FOR
ANY OTHER ALTERNATIVE, BUT BOTH EGYPT AND ROMANIA WISH
TO KEEP OPTIONS OPEN FOR PRESENT. AMB. SIRRY HAS
PRIVATELY TOLD U.S. REPS THAT HE IS DISINCLINED TO
SUPPORT ALTERNATIVE I BECAUSE IT WOULD TAKE SO LONG TO
NEGOTIATE AND ENTER INTO FORCE.
E) DELS OF UK AND JAPAN, AND AUSTRAILIA. OTHER HELPFUL
DELS HAVE BEEN THOSE OF EGYPT AND CANADA.
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3. INFO SOUGHT PARA 4 REFTEL A SUPPLIED AS FOLLOWS:
A) DISCURSIVE STATEMENT REPORTED AGENCY
DOCUMENT GOV/COM.WEXOR.28 PUBLISHED ON 29 APRIL, POUCHED.
B) MEXICAN ROLE HAS BEEN OPAQUE IN EARLIER MEETINGS
OF THIS GROUP. PREVIOUS INTERVENTIONS HAVE
OFTEN BEEN RAMBLING, INCOMPREHENSIBLE AND OFTEN TOTALLY
OFF POINT UNDER DISCUSSION.
C) MEXICAN INTERVENTIONS DURING PRESENT SESSION
HAVE STRESSED NEED FOR GROUP TO EVALUATE THE FOUR
ALTERNATIVE LEGAL INSTRUMENTS SET FORTH IN DOCUMENT
GOV/COM23/26, AND NEED FOR GROUP'S FINAL REPORT TO
INCLUDE A RECOMMENDATION TO USE BOARD FROM AMONG
THESE ALTERNATIVES. MEXICAN REP STRONGLY SUPPORTED
ALTERNATIVE I, AN INTERNATIONAL MULTILATERAL
("UMBRELLA") AGREEMENT. IN VIEW OF U.S. REPS, THERE
IS NO BASIS FOR MEXICAN BELIEF THAT THEIR OPINIONS
WERE STIFLED, BUT MEXICAN REP ASSERTED THAT THE
GROUP'S DELIBERATIONS WERE HURRIED TO MEET AGREED

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TIMETABLE. HE READ PART OF STATEMENT FROM PREPARED TEXT,
PROBABLY PREPARED BY SOMEONE ELSE.
D) WE SPECTULATE THAT REFERENCE WAS TO FACT GROUP
ACQUIESCED IN OMITTING RECOMMENDATION, WHICH HE
CONSIDERED ESSENTIAL. HE CONSISTENTLY TRIED TO INSERT
LANGUAGE TO MAKE ALL ALTERNATIVES OTHER THAN MULTI-
LATERAL "UMBRELLA" AGREEMENT APPEAR UNACCEPTABLE.
E) MEXICAN REP DID NOT ELABORATE ON THIS POINT BEYOND
WORDS IN HIS STATEMENT. MEXICO IS CURRENTLY MEMBER
IAEA BOARD OF GOVERNORS. SINCE MEXICAN REP OBJECTED
IN STATEMENT TO SHORT TIME PROVIDED IN SCHEDULE
FOR GOVERNMENTS TO REVIEW REPORT AND COMMENT IN JULY,
HE MAY SIMPLY HAVE MEANT THAT GOM'S COMMENTS WOULD BE
PRESENTED AT SEPTEMBER BOARD MEETING, RATHER THAN IN
WRITING IN JULY.

4. WE ASSUME WILSON PLANS FOLLOW SCHEDULE PREVIOUSLY
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REPORTED, I.E., FINAL MEETING OF GROUP IN EARLY
AUGUST, CONSIDERATION OF REPORT AT SEPTEMBER PRE-GENERAL
CONFERENCE BOARD OF GOVERNORS, APPROVAL BY GENERAL
CONFERENCE AND SUBMISSION TO UNGA IMMEDIATELY THEREAFTER.STONE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COMMITTEE MEETINGS, PEACEFUL NUCLEAR EXPLOSIONS
Control Number: n/a
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Sent Date: 02-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Executive Order: GS
Errors: N/A
Expiration:
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Reference: 77 STATE 96565, 77 IAEA VIENNA 3380, 77 IAEA VIENNA 3066
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Review Content Flags:
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Review Exemptions: n/a
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SAS ID: 2333753
Secure: OPEN
Status: NATIVE
Subject: IAEA AD HOC ADVISORY GROUP ON NUCLEAR EXXPLOSIONS FOR PEACEFUL PURPOSES: END OF SESSION ANALYSIS OF STIUATION
TAGS: PARM, TECH, XX, IAEA
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/0a45e287-c288-dd11-92da-001cc4696bcc
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